



**Welcome to the  
Knight Commission on Intercollegiate Athletics Forum:**

**Remaking the NCAA, Past Constitutional Reform**

**NCAA Convention Session  
January 20, 2022**

**Indianapolis, Indiana**

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## Purpose statement:

*“The purpose of the **Knight Commission on Intercollegiate Athletics** is to develop, promote, and lead transformational change that prioritizes the **education, health, safety and success of college athletes.**”*

# 2022 Knight Commission Members

**Jonathan Alger**

President  
James Madison University

**Eric Barron**

President  
Pennsylvania State University

**Pam Bernard**

VP and General Counsel  
Duke University

**Christine Copper**

Faculty Athletics Representative and Professor  
US Naval Academy

**Arne Duncan**

Former US Secretary of Education

**Len Elmore**

Attorney, TV Commentator,  
Former NBA and College Basketball Player

**Wayne Frederick**

President  
Howard University

**Walt Harrison**

President Emeritus  
University of Hartford

**Chris Howard**

President  
Robert Morris University

**Alberto Ibargüen, Ex-officio**

President and CEO  
John S. and James L. Knight Foundation

**Derek Kerr**

Executive VP and CFO  
American Airlines

**Shanteona Keys**

Former College Basketball Player  
Georgia College

**Penelope W. Kyle**

President Emeritus  
Radford University

**Jonathan Mariner**

Former Executive and CFO  
Major League Baseball

**Jacques McClendon**

Director of Player Engagement  
LA Rams

**Jessica Mendoza**

Television Commentator, ESPN,  
Olympic medalist, Former College Softball Player

**Gloria Nevarez**

Commissioner  
West Coast Conference

**G.P. "Bud" Peterson**

President Emeritus and Regents Professor  
Georgia Institute of Technology

**Jill Pilgrim**

Principal Owner  
Pilgrim & Associates Arbitration, Law & Mediation

**Peter Roby**

Interim Athletics Director  
Dartmouth College

**Kendall Spencer**

Georgetown University Law Graduate,  
Former NCAA DI Board Member

**Nancy Zimpher**

Chancellor Emeritus  
State University of New York



# Knight Commission's Legacy of Impact

**Independent** voice and ideas informed by **experts** that impacted governance and prioritized education; Work widely recognized by practitioners and scholars alike for impact:

- Reforms prioritizing athletes as students first: **degree completion priority** and support; protections around **athletics time demands**, etc.
- Requiring **50 percent graduation benchmark** for postseason eligibility
- Including **academic incentives** in the NCAA and CFP **revenue distributions**
- Embedding **presidential leadership** in college sports at all levels
- Adding **independent directors** to NCAA's highest governing board



# Knight Commission Studies to Inform Recommendations

  
**NCAA Division I Governance and Organizational/  
Competitive Structure Survey**  
Quantitative Research Findings

Prepared for:  
KNIGHT COMMISSION ON  
INTERCOLLEGIATE ATHLETICS

Prepared By:  
SHUGOLL RESEARCH  
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Bethesda, MD 20814

 Knight Commission  
On Intercollegiate Athletics




October 2020

**An Assessment of  
Football Bowl  
Subdivision Factors  
on NCAA Division I  
2018 Revenue  
Distribution**

Sept. 20, 2020

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A FOUR-PART SERIES  
**TRANSFORMING THE NCAA D-I MODEL**

SESSION 1  
**FOLLOW THE MONEY:  
BREAKING DOWN D-I FINANCES**



Wednesday, September 16  
from 1pm - 2pm ET


[REGISTER NOW](#)

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**WHERE THE MONEY GOES** **WHERE THE MONEY COMES FROM**

This graph shows the major athletics operating expenses for all institutions in the Football Bowl Subdivision

YEAR: 2018 VIEW:  GRAPH  TABLE ☐ Adjust for Cost Inflation



## ***LITERATURE REVIEW OF DIVISION I ATHLETICS REFORM***

Prepared for the Knight Commission on  
Intercollegiate Athletics by National Scholars  
Oct. 2020

## **Independent Legal Assessments of our Proposed D-I Model in Dec. 2020 report**

*Antitrust analysis conducted by Winston Strawn  
Title IX analysis conducted by Church Church Hittle + Antrim  
May, 2021*

**All studies and independent assessments accessible on  
[www.knightcommission.org](http://www.knightcommission.org)**



## Transforming the NCAA D-I Model

### Recommendations for Change

This report is the capstone of our Transforming the NCAA D-I Model Series.  
The complete series can be accessed at [knightcommission.org](https://knightcommission.org).



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## “Transforming the D-I Model” Series:

1. [NIL Principles \(April 2020\)](#)
2. [NCAA and College Football Playoff Revenue Distributions \(October 2020\)](#)
3. [Governance and Structure: Recommendations for Change \(Dec. 2020\)](#)
4. [Achieving Racial Equity in College Sports \(May 2021\)](#)
5. [Connecting College Athletics Revenue Distributions with the Educational Model of College Sports \(C.A.R.E. Model\) \(September 2021\)](#)



**\*Released in April 2020**

## **Knight Commission NIL Principles\***

1. Fairness to Athletes as Students
2. Informing Athletes on NIL Rights
3. Oversight of NIL Rights
4. **Guardrails for NIL Rights (e.g., prevent pay-for-play)**
5. **National Uniformity**

## **Knight Commission 4-Minute Video\***

“An Introduction to Name, Image and Likeness Rule for College Athletes”





# Financial Structure

Commitment to change by NCAA, CFP and DI conferences is essential to rebuild trust and ultimately, secure a federal legislative solution

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A NEW REPORT IN THE SERIES: TRANSFORMING THE D-I MODEL

# **Connecting Athletics Revenues with the Educational Model of College Sports**

**C.A.R.E. Model of College Sports**



**Knight Commission**  
On Intercollegiate Athletics



# DI Shared Revenue Distribution

More than \$3.5 Billion Annually



Distributes more than **\$600m** to  
351 DI schools;



Distributes nearly **\$500m** to  
130 FBS schools



**32 DI Conferences**  
Networks, media contracts &  
championships

Distributes more than **\$2.6B** to  
351 schools  
(\$2B to the Power 5 schools)



## Reactions to C.A.R.E. Model

- 21 college coaches associations, representing 30 women's and men's college sports with more than 240,000 athletes, announced public support the C.A.R.E. Model.
- Leaders privately acknowledge that “something like this concept” is needed to address what has become an indefensible financial model for Power 5 - recent examples:
  - **8** Power 5 schools fired Football Head Coaches with **\$90 Million** in buyouts.
  - **3** Power 5 schools recently escalated coaching salaries, paying their head football coaches roughly \$95 million over 10 years/**\$9.5 million a year**.



# Principles to Impact Distribution Criteria and Spending

A NEW REPORT IN THE SERIES: TRANSFORMING THE D-I MODEL

## Connecting Athletics Revenues with the Educational Model of College Sports

C.A.R.E. Model of College Sports



### Principles to modify existing system:

- 1. Transparency**
- 2. Independent Oversight**
- 3. Gender Equity**
- 4. Broad-based Sports Opportunities**
- 5. Financial Responsibility for Education, Health, and Safety**

\*Existing system for NCAA and CFP includes academic incentives as previously recommended by Knight Commission



# **Overarching Principles:**

## **1. Transparency**

- Disclose both distributed revenue allocations and spending
- Disclose gender and ethnicity demographics of college athletes and athletics staff

## **2. Independent Oversight**

- Approve Revenue Distribution Plans and compliance with principles
- For national entities, oversight should be led by independent directors with at least 1/3 current or former college athletes

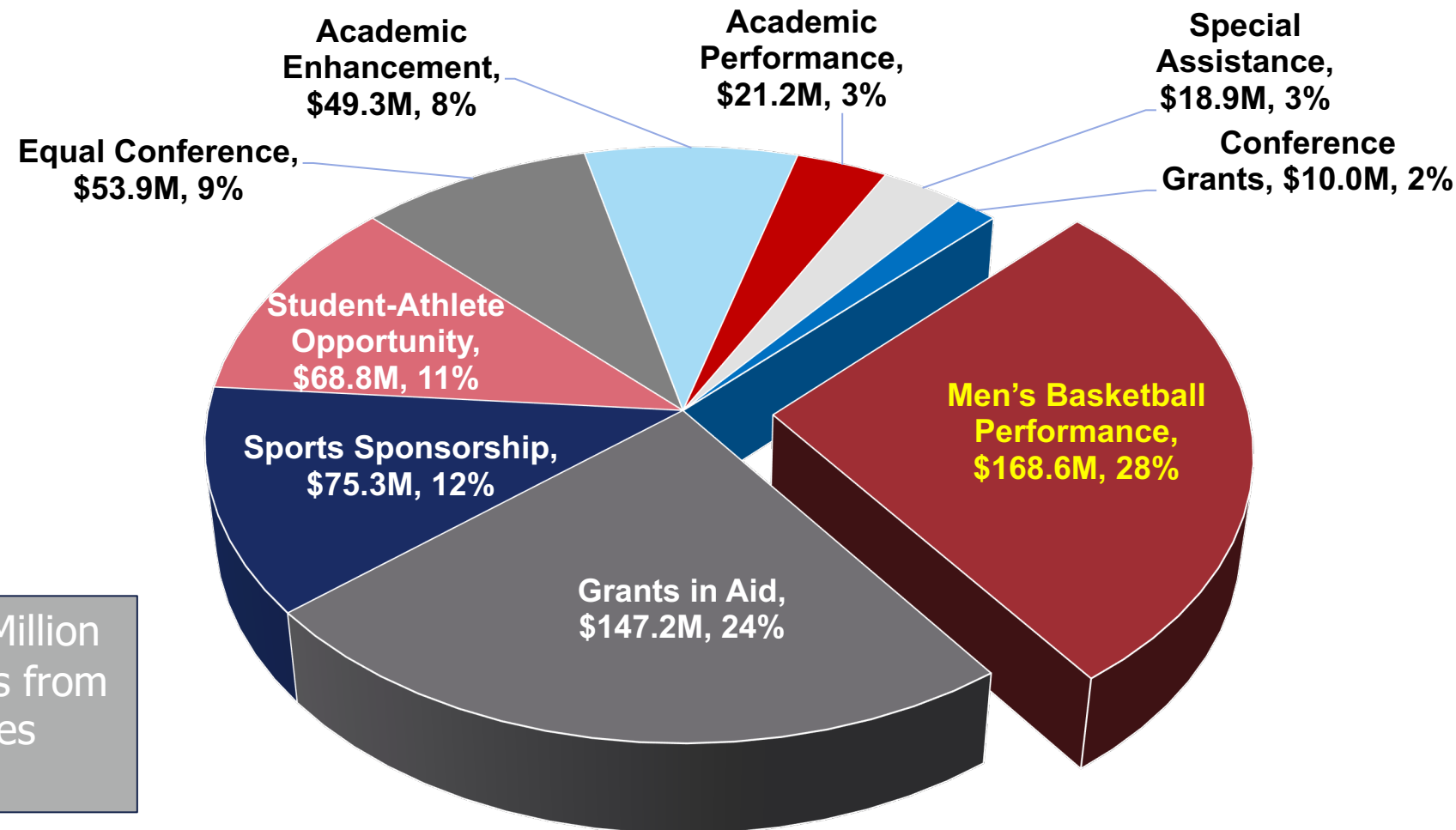


## Evaluation of C.A.R.E. Model Gender Equity Principle in NCAA DI Revenue Distribution

### NCAA Men's Basketball Performance Fund

28% based on Men's Basketball Tournament Success

0% based on success of any Women's Team



NCAA distributes \$613 Million to 351 Division I schools from March Madness Revenues (2021 Data)



**Current NCAA Men's Basketball Performance Fund**  
**28% of Distribution**

**Basketball Performance Fund**

- Units earned based only on **men's basketball** Division I tournament wins
- Units apply over six-year rolling cycle

**ANNUAL IMPACT = \$168 million**  
(increases yearly)

**C.A.R.E Model Gender Equity Principle would require that any financial distributions based on athletics success provide equal rewards for performance of women's and men's teams.**

**The NCAA's current distribution policy should change to address the current discrimination in its policy.**



## Broad-based Sports Opportunities Principle in NCAA DI Revenue Distribution

*C.A.R.E Model: The benefits of college sports are universal, regardless of sport. Any incentive pool to reward team athletics performance should be altered to provide an equal incentive pool to reward schools for offering more teams than the minimum required for that classification.*



- In 2021, the CFP distributed **\$48 million** total in **football performance bonuses**.
- By applying the C.A.R.E. Model principle, the distribution must change so that \$48 million could be rewarded to FBS football schools for investments in broad-based sports opportunities (e.g., incentives to FBS schools for each sport over the 16 sports required for FBS membership).





## Principle #5: Financial Responsibility

- **Conference-based approach** to direct spending of shared revenues towards education-centric priorities
  - Similar characteristics of conferences schools enables achieving consensus
  - More likely to withstand antitrust scrutiny
- **Independent oversight** provides approval of compliance with principles and financial responsibility plans
- Requires meaningful **incentives, penalties** and **thresholds** encourages education-centric spending



# Financial Responsibility Example #1

An amount equal to at least 50% of “shared athletics revenue distributions” must support athlete education, health, safety, and well-being and university academics.

Benchmark is to spend at least 50% of Shared Athletics Revenue Distributions on Target Areas. If Column B divided by Column A is less than 50% (Column C), spending would require change (Column D). <i>*Data are based on a three-year average using 2017-2019 fiscal years.</i>				
Type of Institution	Column A  Total Amount of Shared Athletics Revenue Distributions <b>received</b> by the median institution	Column B  Total Amount <b>spent</b> on the target areas of Athlete Scholarships/Educational Benefits, Athlete Medical, and/or University Academics by the median institution	Column C  Median percentage of Shared Athletics Revenue Distributions spent on the target areas of Athlete Scholarships/Educational Benefits, Athlete Medical, and/or University Academics	Column D  Total Amount of Shared Athletics Revenue Distributions the median institution must spend differently to meet the minimum 50% benchmark
Median <b>Power 5 public institution</b> that <u>does not</u> meet requirement (N=43)	\$34,313,830	\$11,547,975	33.7%	\$5,608,940
Median <b>Power 5 public institution</b> that meets requirement* (N=9)	\$30,944,486	\$19,167,379	61.9%	\$0
Median <b>Group of 5 public institution</b> * (N=55)	\$4,816,875	\$10,090,322	209.5%	\$0
Median <b>FCS public institution</b> * (N=75)	\$1,041,313	\$5,096,490	489.4%	\$0
Median <b>DI-No Football (basketball-centric) public institution</b> * (N=46)	\$575,138	\$2,952,767	514.6%	\$0

\*All public institutions in these classifications meet the requirement using these data.

N = the number of public institutions in each specific category.



## Financial Responsibility Example #2

### Limits on “regulated” operating expenses

- Create limits or spending targets where spending rates have soared, such as sum of coaching salaries and benefits or recruiting expenses
- Limits reflect competitive division/affiliation
- Competitive and/or financial penalties for exceeding, or incentives for staying within, limits



## Financial Responsibility Example #3

**Addressing excessive coaching salaries through a “luxury tax” system.**

- Assess financial penalties for total coaching salaries that exceed a certain limit
- Index coaching salaries to instructional salaries that triggers penalty



## **Financial Responsibility: Congress Can Consider**

**Example 4: Change application of not-for-profit taxation rules to address excessive compensation for college athletics staff.**

- Define reasonable college athletics staff compensation as a function/multiple of faculty compensation or athletics spending on college athletes
- Excessive spending becomes non-deductible and subject to federal income tax
- Congressional precedence focused on non-profit executive salaries

**Example 5: Any of the Examples 1 – 3 could be required by Congress for all DI conferences**